



New Hampshire Senate Bill 406
An Act Establishing an Early Offer Alternative in Medical Injury Claims

May 18, 2012

These comments regarding Senate Bill 406, as amended, are submitted by ProSelect Insurance Company (“ProSelect”), a subsidiary of Medical Professional Mutual Insurance Company (“ProMutual”), and a member company of Coverys. Since 2001, ProSelect has provided medical professional liability coverage to individual physicians, surgeons, certified nurse midwives, medical corporations, and healthcare facilities in New Hampshire. The Company is financially stable and enjoys an A- (Excellent) rating from A.M. Best. As of December 31, 2011, ProSelect writes 748 physicians, 98 dentists, certified nurse midwives, and other allied health providers, and 10 institutions, making it the largest medical professional liability writer in New Hampshire.

These comments incorporate and update those that we previously supplied to the House and the Senate Judiciary Committees when they held hearings on the proposed legislation. These comments address the “Early Offer” portion only of the bill, not the two recently-added sections which are unrelated to the early offer proposal.

Although we submit these comments in opposition, we commend the stated purpose of Senate Bill 406, namely, encouraging the “fast and efficient payment of meritorious claims” as a part of medical professional liability insurance legal reform. The Company has long supported meaningful reform that would help reduce the cost of medical professional liability insurance as a factor of the high cost of health care delivery in the country.

Just a few years ago, ProSelect rolled out its disclosure and compensation program, REACT, in New Hampshire to assist insureds and patients who experience adverse medical events achieve a swift resolution and preserve the patient-physician relationship. Similar to other early offer programs in the country, REACT is limited to relatively low level events as it is unsuitable for serious incidents which are more likely to result in a claim or suit. We are committed to REACT as a means of proactively resolving pre-claim issues and providing better health care for patients.

Senate Bill 406 as recently amended raises concerns which we would like to bring to the attention of the members of the Senate. For reasons stated below, it does not appear that the legislation’s approach is compatible with the protections provided by ProSelect’s professional liability coverage. In addition, we question the unseemly rush to pass complex legislation which has raised significant concerns on many fronts for a bill which is arguably unnecessary.

- Section 1(V) of Senate Bill 406 states that it “provides the option of a simple, clear process defined in statute that provides prompt and sure recovery of all economic losses associated with meritorious claims.” The promise of a simple, clear process for a prompt, sure recovery seems to fly in the face of the following statement in Section 1 (II)(B): “medical injury cases are highly complex, requiring specialized medical evidence and testimony.” We understand and agree that medical injury cases can be quite complex, and for that reason, when we created ProSelect’s disclosure and compensation program,



REACT, we deliberately restricted it to relatively simple incidents which are conducive to the provision of a swift response to patients in the form of disclosure, medical treatment, and compensation where appropriate for economic loss. In contrast, Senate Bill 406's proposed process, replete with an adjustable workers compensation-type payment schedule for classes of injury severity, provision of on-going weekly wage payments, and hearings before officers appointed by the New Hampshire Supreme Court, does not appear to be particularly simple or clear. While the current legal system for resolving medical injury claims may not be perfect, we do not view the proposed no-fault program as being substantially simpler – in fact, the proposed payment scheme is significantly more complicated than what is now in place.

- Senate Bill 406's implied no-fault premise establishes a presumption of merit for all medical professional liability claims. That is to say, the bill eschews the existing medical screening panels and does not differentiate between a claim which is the result of disappointment over an elective cosmetic procedure, an adverse event which is a known risk of a particular medical treatment (i.e., not the result of negligence), or a harm resulting from an error or omission by a medical care provider.
- Contrary to the “long waits for parties” expressed in Senate Bill 406 as a reason for the early offer program, it has been ProSelect's experience that medical professional liability claims generally close faster in New Hampshire than in our other states of operation; in fact, ProSelect's New Hampshire claims generally close within two or so years compared to the four or so years we see in other jurisdictions.
- While it has been suggested that enactment of Senate Bill 406 would pose no major issues for the medical professional liability insurance market, in fact, as currently structured, traditional medical professional liability insurers cannot accommodate the early offer program as set forth in Senate Bill 406.
- Senate Bill 406 could cause traditional insurers to reconsider entering or writing business in the state.
- By opting into Senate Bill 406's early offer program without the Company's consent, a ProSelect insured risks losing protection provided by our professional liability policy. This is because ProSelect's policy, which is typical of the industry, prohibits insureds from making any settlements or assuming any obligation without our prior consent. Because our policy defines a covered “incident” as a “negligent act, error or omission” and covers damages where negligence or error has been established (i.e., a finding of liability is the trigger for coverage under a liability policy), Senate Bill 406's early offer, no-fault process is not compatible with traditional medical professional liability coverage.
- By authorizing a hearing officer appointed by the state supreme court to resolve disputes and conduct hearings in the early offer option context, Senate Bill 406 effectively creates a parallel process to the current pre-trial screening panels established under RSA 519-B, which is redundant.



- By permitting claimants to seek damages from one health care provider with no regard to other providers' proportionate responsibility, Senate Bill 406 puts an unreasonable onus on the named health care provider who must seek contribution from other responsible parties with "reasonable" cooperation from the claimant. In some cases, a claimant might randomly choose one of several potentially liable health care providers from whom to seek damages: the one selected could be viewed as the easiest to access whereas another provider might actually bear the most proportionate liability. In such a situation, it hardly seems fair that the lone provider should have to seek contribution after the fact from other liable parties.
- In a no-fault context, the goals of cost-reduction and fair compensation may be at odds with each other. Because the provisions of benefits under Senate Bill 406's proposal would cover a more extensive base and require payments for net earnings based on life expectancy, the bill could significantly raise indemnity payments, and thus at least initially, premium costs would increase for traditional insurance. Consequently, New Hampshire health care providers would have to pay more for their policies.

Conclusion

We believe the concerns raised above are common to all traditional insurers in New Hampshire's medical professional liability market. Based on our concerns, we oppose Senate Bill 406 and we urge members of the Senate to reject it. At the least, the Senate should modify the legislation to create a pilot program with a one or two-year life span so that its effectiveness can be monitored.

Thank you for considering our comments, which we hope will be helpful to you. As always, we are available to serve as a resource to you and the Senate as you consider this matter.